



**Project title:** EUROpeAn MEDical application and Radiation prOteCtion Concept: strategic research agenda aNd ROadmap interLinking to heaLth and digitisation aspects

**Grant Agreement:** 899995

**Call identifier:** NFRP-2019-2020

**Topic:** NFRP-2019-2020-13 Research roadmap for medical applications of ionising radiation

## D5.1 CHALLENGES FOR INNOVATION TRANSFER INTO CLINICAL PRACTICE

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<b>Work Package:</b>	WP5
<b>Due date:</b>	30/06/2022
<b>Actual delivery date:</b>	30/06/2022
<b>Type:</b>	Report
<b>Dissemination level:</b>	Public



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The contents of this report have also been published in the *Journal of Translational Medicine* (DOI: <https://doi.org/10.1186/s12967-022-03344-4>) as Bockhold et al. Exploring the translational challenge for medical applications of ionising radiation and corresponding radiation protection research. *Journal of Translational Medicine* 2022; 20:137 and is also available from the University College Dublin Institutional Repository: <http://hdl.handle.net/10197/12792>



### 1. Abstract

**Background:** Medical applications of ionising radiation and associated radiation protection research often encounter long delays and inconsistent implementation when translated into clinical practice. A coordinated effort is needed to analyse the research needs for innovation transfer in radiation-based high-quality healthcare across Europe which can inform the development of an innovation transfer framework tailored for equitable implementation of radiation research at scale.

**Methods:** Between March and September 2021 a Delphi methodology was employed to gain consensus on key translational challenges from a range of professional stakeholders. A total of three Delphi rounds were conducted using a series of electronic surveys comprised of open-ended and closed-type questions. The surveys were disseminated via the EURAMED Rocc-n-Roll consortium network and prominent medical societies in the field. Approximately 350 professionals were invited to participate. Participants' level of agreement with each generated statement was captured using a 6-point Likert scale. Consensus was defined as median  $\geq 4$  with  $\geq 60\%$  of responses in the upper tertile of the scale. Additionally, the stability of responses across rounds was assessed.

**Results:** In the first Delphi round a multidisciplinary panel of 20 generated 127 unique statements. The second and third Delphi rounds recruited a broader sample of 130 individuals to rate the extent to which they agreed with each statement as a key translational challenge. A total of 60 consensus statements resulted from the iterative Delphi process of which 55 demonstrated good stability. Ten statements were identified as high priority challenges with  $\geq 80\%$  of statement ratings either 'Agree' or 'Strongly Agree'.

**Conclusion:** A lack of interoperability between systems, insufficient resources, unsatisfactory education and training, and the need for greater public awareness surrounding the benefits, risks, and applications of ionising radiation were identified as principal translational challenges. These findings will help to inform a tailored innovation transfer framework for medical radiation research.

**Keywords:** Translational Medical Research; Delphi Study; Ionising Radiation; Radiation Protection.



### 2. Background

Medicine has undergone rapid advancement in recent decades benefiting from the ongoing technological revolution and the dawn of personalised medicine, all made possible by a myriad of scientific discoveries [1]. Medical applications of ionising radiation and associated radiation protection research are a cornerstone of this medical evolution [2]. Exemplifying this flourishing progression in medical radiation research are the increasing number of novel imaging biomarkers [3], continuous expansion of interventional radiology applications [4], recent emergence of authorised theranostic radiopharmaceuticals [5–9], development of nanomedicine [10–12], establishment of new charged particle beam therapies [13, 14], and increasing utilisation of AI-based systems for image enhancement, segmentation, interpretation and object detection [15–17]. Moreover, our knowledge surrounding the adverse effects of human exposure to ionising radiation and the underlying biological pathways at play continue to expand and, in turn, radiation protection practices have become further enhanced [18–23]. Nevertheless, a longstanding issue is that clinical implementation continues to severely lag innovation and knowledge generation [1, 24]. Thus, a concerted effort is needed to develop robust translational roadmaps through which to overcome the hurdles encountered throughout the transition from research and development to wide-spread clinical implementation [1, 3].

There have been several translational challenges acknowledged for medical applications of ionising radiation over the years. These have included accounts of financial barriers [17, 24, 25], limited access and scarcity of resources [24, 26–28], cumbersome and ill aligned regulatory requirements [9, 28, 29], and insufficient data repositories [15, 17, 30]. The need for greater standardisation, communication, and collaboration regarding the conduct of medical radiation-based research at all levels has also been widely noted [24, 26, 28, 31–33]. Though, up to this point, reporting of translational challenges and proposed solutions to these challenges has been primarily ad hoc and project specific. To effectively translate ionising radiation research into wider clinical practice and ensure both the sustainability and competitiveness of medical radiation research at scale, a coordinated and integrated effort at the European level is needed. To this end, the objective of Work Package 5 within the larger EURAMED Rocc-n-Roll project was to analyse the research needs for innovation transfer in radiation based high-quality healthcare across Europe and develop an innovation transfer framework for medical ionising radiation research at scale. Specifically, Task 5.1 aimed to gain consensus on the key translational challenges causing this lack of innovation transfer and define a priority approach to addressing identified issues. The Delphi technique was employed to execute this task as it offers a validated means of gathering and synthesising expert opinion for the purposes of generating recommendations in medical research and has been used for



similar studies addressing clinical research barriers, research priorities, and educational needs/core competencies across a range of healthcare disciplines, including emergency medicine, occupational therapy, and radiography [34–39].

### 3. Methods

The study consisted of three Delphi rounds completed between March and September 2021. The first Delphi round began with a preliminary literature search to identify central aspects and commonly reported hurdles to clinical translation. Using prompts derived from the literature, an open-ended electronic survey was developed within SurveyMonkey® and distributed to all members of the Task 5.1 Working Group for their review and feedback prior to deployment. As a low-risk study, an exemption from full institutional review board approval was obtained from the UCD Human Research Ethics Committee – Life Sciences (Reference: LS-E-21-35-McNulty). Forty-six European leaders in medical radiation were then nominated by the Task 5.1 Working Group to participate in round one of the Delphi study for which respondents were given three weeks to generate a wide range of statements regarding key barriers to translation by way of the self-administered online survey. The survey link was distributed via email alongside a summary of the project's aims and scope with participation being entirely voluntary and consent obtained within the survey form. Statements were submitted across four broad categories: Basic Research, Commercial Development, Clinical Implementation, and Education and Training. Submissions were subsequently consolidated, duplicates removed, and messaging refined by the core research team (authors SB, SF, and JM) through a series of online meetings to produce a final list of unique statements which were carried forward to the next round.

The second Delphi round engaged a broader panel of subject matter experts across all areas of medical radiation and radiation protection research – radiology, nuclear medicine, radiotherapy, and social science. An email invitation was sent to all members of the EURAMED Rocc-n-Roll Consortium in addition to the same 20 panelists who participated in round one of the Delphi process. Furthermore, eleven well-known international organisations were contacted by email asking for their support in distributing the survey link. Within the electronic survey tool, nominated individuals were asked to rate the extent to which they agreed (or disagreed) with each generated statement as a key translational challenge for radiation research via a 6-point Likert Scale (1 = Strongly Disagree to 6 = Strongly Agree). Statements which achieved consensus, defined as a median rating of  $\geq 4$  with  $\geq 60\%$  of responses in the upper tertile of the 6-point Likert Scale (i.e., Agree / Strongly agree), were automatically progressed forward to a third Delphi round. Concurrently, statements on the verge of consensus underwent a supplementary review process



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by the core research team with regard for both the literature and under-represented research areas for inclusion in the final iteration of the Delphi process. Respondents were also provided the opportunity to submit original statements at the end of the survey form and novel submissions progressed forward for expert rating.

Four weeks following the close of the second-round survey the same cross-disciplinary panel of experts was asked to rate the prioritised round two statements through a third iteration of the Delphi process to produce a final set of core translational challenges. Central tendency and dispersion were used to descriptively analyse aggregated data following each of the latter two Delphi rounds. The proportion of question responses in the upper tertile of the Likert Scale was also determined to identify and prioritise consensus statements. Moreover, a Wilcoxon Matched Pairs Signed Rank Test was conducted on each statement to assess the stability of panel responses across Delphi rounds. Descriptive and statistical analyses were conducted by a single member of the research team using Excel version 16.56 (Microsoft Corp., Redmond, USA) and SPSS version 27 (IBM Corp., New York, USA) respectively; statistical findings were subsequently reviewed by two additional members of the research team to increase validity of results.

## 4. Results

### 4.1. Panel Composition

From the forty-six individuals nominated to participate in round one, 20 individuals completed the open-ended survey, two declined to participate and the remaining 24 nominees were non-responders giving rise to a participation rate of 43%. Overall, there was good representation from the various sectors, with all but four respondents reporting they hold two or more roles within the fields of medical applications of ionising radiation and radiation protection research (Figure 1a). The round two survey invitation reached approximately 350 professionals from which 130 individuals participated in statement ratings for a round two response rate of 37%. To facilitate an assessment of response stability, the third Delphi round called upon these same 130 panelists, though an attrition rate of 36% occurred between rounds. A comparison of the distribution of respondent roles across both rounds has been presented graphically in Figure 1b. While all pre-identified roles were represented within the broader group, there was minimal participation from radiation oncologists despite efforts to recruit a balanced panel. Conversely, while each of the specific industry roles had minimal representation on their own, taken together a grand total of 12% (n=16) of round two respondents were working within the industry sector, which was comparable to other represented disciplines. Overall, the distribution of roles remained somewhat similar across rounds; however, the proportion of respondents holding positions in clinical research, medical imaging, and radiology was notably higher in the preceding round, while basic research, medical physics, and practical / applied research were better represented in the latter round (Figure 1b).



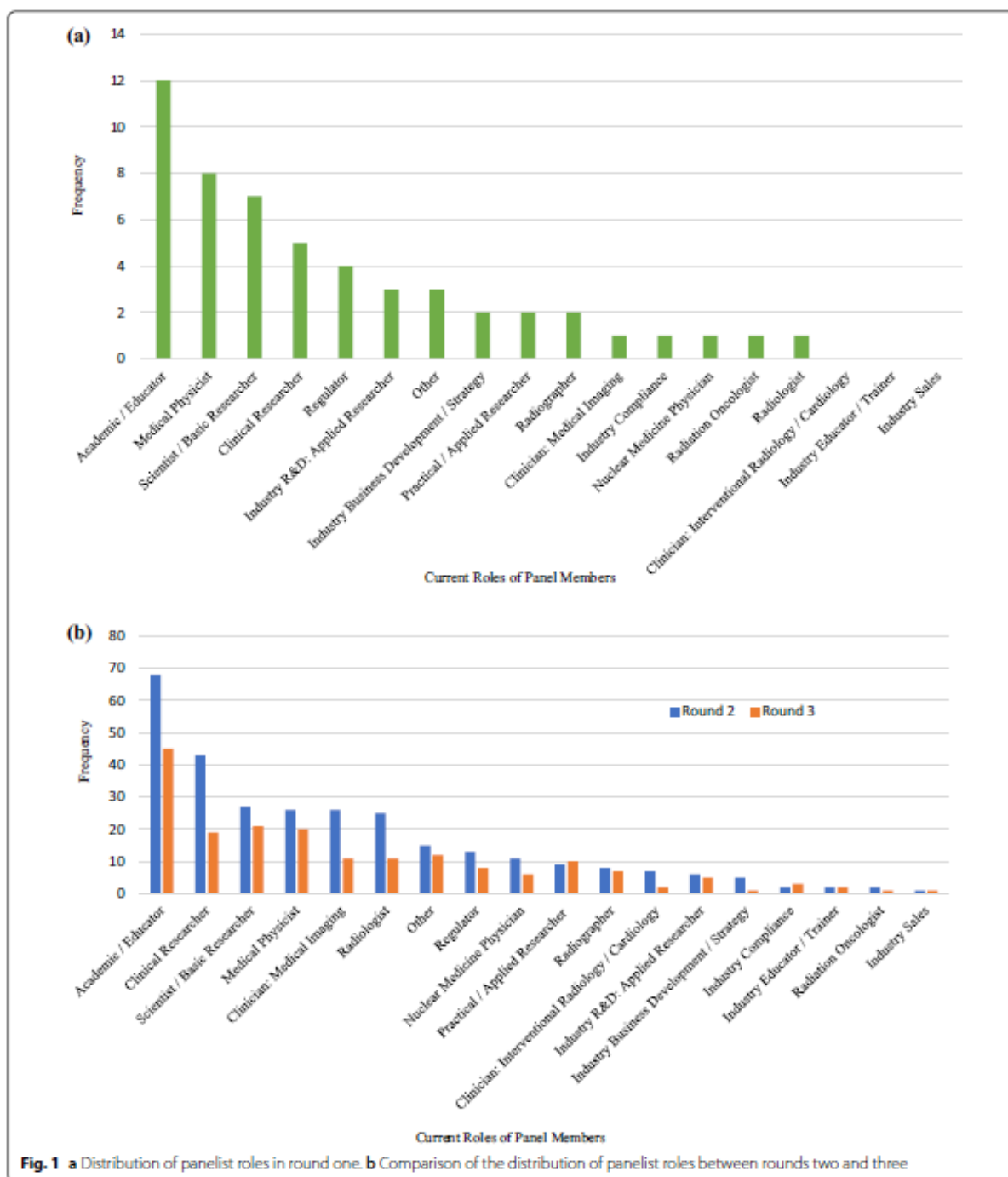


Fig. 1 a Distribution of panelist roles in round one. b Comparison of the distribution of panelist roles between rounds two and three

## 4.2. Delphi Process

The first Delphi round produced a total of 466 statements. Upon removal of duplicate translational challenges and consolidation of statements with similar sentiments, 127 unique statements remained as per the following distribution: Basic Research 32, Commercial Development 35, Clinical Implementation 32, and Education and Training 28. When these statements were disseminated to the broader panel for rating, a total of 61 statements achieved the definition of consensus; as a result, these statements were automatically advanced for further rating in the third Delphi round. Moreover, three statements on the verge

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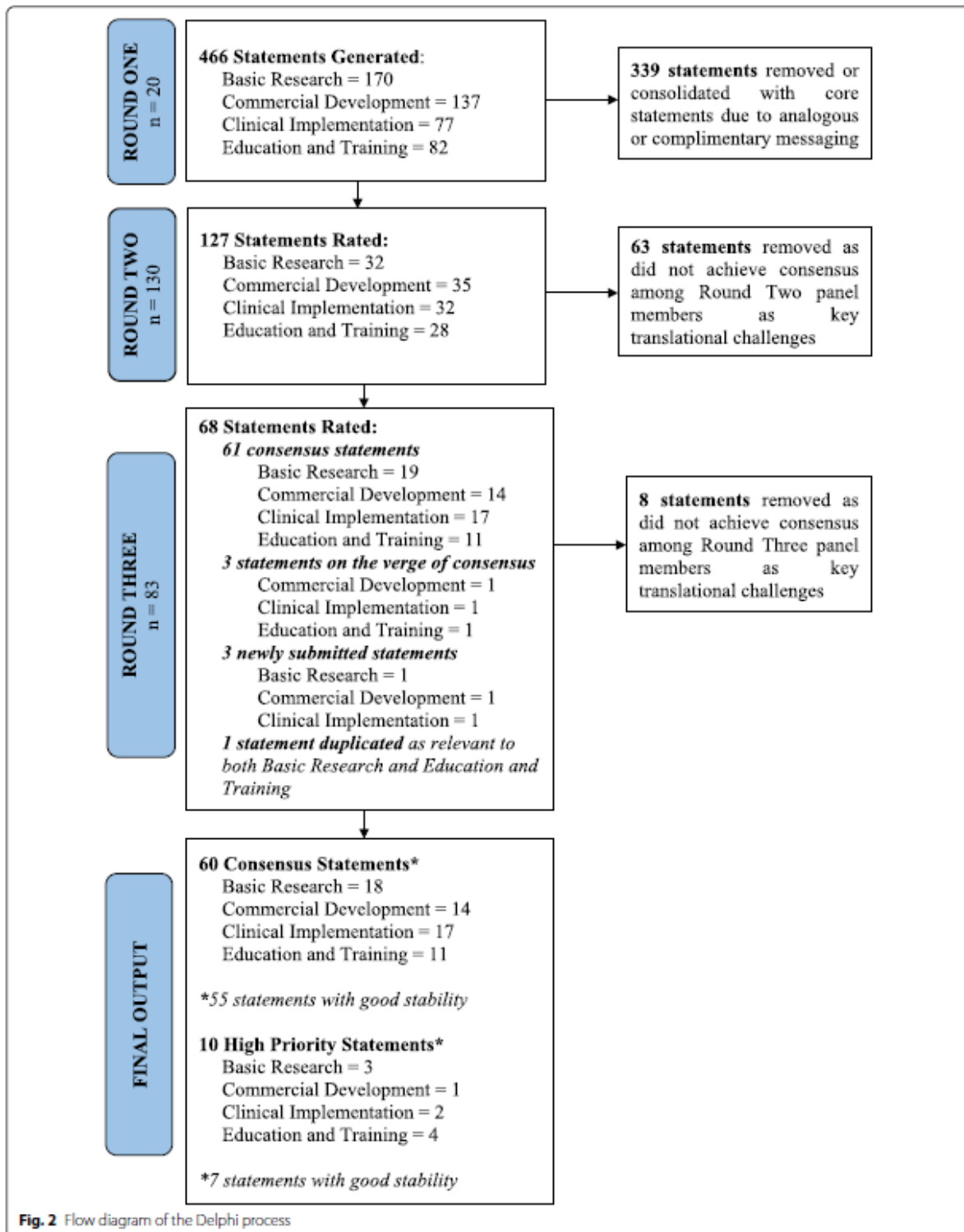
of consensus were progressed forward for their unique overarching topics and prominence throughout the literature, as well as three newly submitted statements advanced and one statement duplicated due to its relevance to both Basic Research and Education and Training categories. These additions resulted in a total of 68 statements carried forward to round three for a further iteration of the Delphi process. Subsequently, in response to panelist feedback which noted a disproportionate focus on diagnostic radiology, each of the 68 statements were further reviewed by project staff and statement wording was subtly modified to better encompass all pertinent disciplines where practicable and consensus achieved among staff members. A third and final Delphi round was then undertaken which identified a core set of 60 consensus statements. The overarching flow of statements through each of the three Delphi rounds is summarised by Figure 2.

To define a priority approach for addressing the key challenges, consensus statements were then ranked first by median rating and then by the proportion of raters in agreement or strong agreement with each statement. Additionally, a Wilcoxon Matched Pairs Signed Rank Test revealed that the majority ( $n = 55$ ) of consensus statements showed good stability across rounds. For a summary of all 60 ranked consensus statements by category alongside results of the stability analysis see Supplementary Material (Supplementary Table 1a - 1d). The list of 60 consensus statements was then further refined to highlight those challenges where  $\geq 80\%$  of respondents agreed or strongly agreed to narrow in further on the most pressing translational challenges to be addressed. Through this evaluation a high priority list of 10 hurdles to translation were identified (Table 1).





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**Table 1** Ranked high-priority consensus statements following three Delphi rounds and results of stability analysis

Category	Ranking Statement	Round 2				Round 3				Wilcoxon Signed Rank Test	
		Median Rating	IQR	Percent (%) in Top Tertile	Median Rating	IQR	Percent (%) in Top Tertile	Z Score	P-value		
		5	2	71.43	5	1	84.21	-2.475	0.013*		
Basic Research	1	Commercial software is often a black box. When using clinical data (e.g., images) in basic research it is difficult to judge what happened to the data (e.g., post-processing effects), which can lead to biased study results	5	2	71.43	5	1	84.21	-2.475	0.013*	
Basic Research	2	Robust and efficient database structures that facilitate research across different repositories/platforms through secure data storage and information exchange are needed	5	1	88.6	5	1	83.54	-0.29	0.772	
Clinical Implementation	3	The translation of novel research not only requires personnel (e.g., specialist clinical staff across multiple professions) but also access to high-end, or state of the art, imaging and/or radiotherapy equipment. Such conditions are heterogeneous in Europe, i.e., some research will only be conducted at very few institutes or with very few healthcare providers	5	2	74.07	5	1	83.54	-0.657	0.511	
Education & Training	4	Experience and background knowledge varies greatly	5	2	74.34	5	0	83.12	-1.418	0.156	
Education & Training	5	Adequate training is often a challenge as clinical demands minimise the number of staff and average time spent on end user training (often working around clinical work/examinations/procedures)	5	1	71.05	5	1	81.82	-0.526	0.599	
Clinical Implementation	6	The clinical setting is usually very complex with multiple technologies, and software systems, working together; correct integration and connections are crucial but often difficult	5	1	62.5	5	0	80.77	-2.316	0.021*	
Education & Training	7	There is a need for multidisciplinary approaches to education and training that incorporate a team of educators with radiation protection expertise from a range of professions/disciplines	5	1	83.93	5	1	80.52	-1.975	0.048*	
Basic Research	8	There is a lack of funding, as well as a lack of funding opportunities, particularly for basic radiation protection research	5	1	75.93	5	1	80.26	-0.364	0.716	
Education & Training	9	General awareness (by the public and other healthcare workers) of the benefits, risks, and applications of ionising radiation needs improvement	5	1	82.35	5	1	80.25	-0.64	0.522	
Commercial Development	10	Access to modern technology/up-to-date equipment in radiology, nuclear medicine, or radiotherapy is limited by financial factors due to the high cost of resources, with end-users often lagging behind commercial development	5	1	62	5	1	80	-1.675	0.094	

\* Statistically significant result indicating lack of stability across Delphi rounds

### 5. Discussion

The laborious and often unsuccessful transfer of medical innovations into clinical practice has been an issue at the forefront of medical research for decades and the focus of much infrastructural and strategic reform at the national and international levels since the turn of the century [1; 19; 31-33]. The clinical and translational research continuum is intensively promoted as the gold standard through which to actualise the untapped potential of scientific discoveries [1; 34]; however, the core roadmap must be further adapted to best meet product and application specific needs with no one size fits all formula for innovation transfer [19; 31]. The extensive list of translational challenges identified through the presented Delphi work solidifies the need for an adapted innovation transfer framework specific to clinical applications of ionising radiation.

Through the Delphi process a distinct set of sixty translational challenges was identified from which ten high priority issues emerged which require immediate attention (Table 1). A prominent theme amongst the top ranked translational challenges was a lack of interoperability and information exchange. The statement which achieved the greatest level of combined agreement and stability across Delphi rounds being “robust and efficient database structures that facilitate research across different repositories / platforms through secure data storage and information exchange are needed.” This consensus statement is well aligned with the 2017 Common Strategic Research Agenda (SRA) for medical radiation protection, though not one of the agenda’s primary research topics, wherein a problematic degree of technological variability was acknowledged and an interdisciplinary collaboration for the development of harmonised procedures and standards of practice proposed as a potential solution to this problem [25]. Structured reporting and standardised coding systems were also promoted within the SRA and have been reported throughout the broader literature as a necessary means to facilitate information transfer [2; 25]. Similarly, limitations brought about by vendor-specific technology, heterogeneous data, and lack of data security are at the core of the NIH National Center for Data to Health’s (CD2H) research strategy [35]. The European Society for Translational Medicine (EUSTM) has also emphasised the importance of a robust data management framework built upon the principles of data integration, regulatory compliance, security, and scalability for successful translation of medical research [36]. The current Delphi work’s identification of “[complex clinical settings] with multiple technologies, and software systems working together” provides further support for the promotion of good data management systems and standardised coding, while the statement “Commercial software is often a black box” highlights the need for close collaboration between clinical research centres and industry when developing software and database structures. However, the latter two consensus statements lacked stability across Delphi rounds indicating these issues may not be as pressing as the need for robust and efficient database structures.



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Financial constraints was another common theme that arose out of the Delphi work, with approximately 80% (n = 52 and n = 61, respectively) of statement raters having agreed or strongly agreed with the following two statements in round three: “access to modern technology / up-to-date equipment in radiology, nuclear medicine, or radiotherapy is limited by financial factors due to the high cost of resources, with end-users often lagging behind commercial development” and “there is a lack of funding, as well as a lack of funding opportunities, particularly for basic radiation protection research.” These findings are not entirely unexpected given insufficient funding has been a commonly cited barrier to translation for both the medical radiation and wider medical research community [20-22; 34]. Though the continued prominence of this issue contradicts the influx of funding for translational research projects in recent decades, indicating a re-evaluation of current funding distribution may be needed [19; 37]. Insufficient access to personnel and equipment was also identified as a key translational challenge. A finding that converges with a recent study out of the United Kingdom that identified a general lack of resources (funding, staffing, and infrastructure) as one of four primary contributors to the inefficient set-up of radiotherapy trials [21]; though these findings may be due in part to the repercussions of the United Kingdom’s recent exit from the European Union [38-40]. Looking further into the staffing shortage, a survey of radiotherapy research staff revealed that most clinical centres had  $\leq 1$  whole time equivalent physicist, research nurse, data manager, and radiographer working within their radiotherapy research centre [21]. The existence of a severe staffing shortage further supported by the European Association of Nuclear Medicine (EANM) Internal Dosimetry Task Force’s 2015 survey which found that only 68% of radionuclide therapies involved a medical physicist [41]. Taken together with the high priority challenges identified through the current Delphi study and the alarming radiology workforce shortages reported across Europe, these survey findings shed light on a severe drought in the current medical radiation workforce which must be addressed if the field of radiation research is to realise the tremendous potential of its scientific discoveries [19; 42-45].

If in general there are enough professionals available, one proposed solution to the current workforce shortage is to increase the number of professionals trained in clinical and translational research. This solution echoes the prominence of education and training within the strategic agenda of medical societies and research funding bodies across North America and Europe [19; 25; 31]. However, the findings from the current study demonstrate the need for a more standardised and multidisciplinary approach to education and training. Two of the top ten translational challenges identified stating: “Experience and background knowledge varies greatly” and “there is a need for multidisciplinary approaches to education and training that incorporate a team of educators with radiation protection expertise from a range of professions/disciplines.” It must also be stated that training programmes cannot solely be directed at young professionals. Consensus around “adequate training often [being] a challenge as clinical demands minimise the number of staff and average time spent on end user training (often working around clinical work / examinations / procedures)” signifies that greater emphasis must also be placed on continuing professional development. Protected clinician / researcher time should be dedicated for both teaching &



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learning, particularly if staff are to stay up to date with the rapid advancements to technology and techniques. “General awareness (by the public and other healthcare workers) of the benefits, risks, and applications of ionising radiation [also] needs improvement.” This consensus statement converges with the trend towards patient-centric approaches and shared decision medicine [32]; though community access to both research data and scientific literature must be improved, and efforts directed at ensuring research outcomes are communicated in a manner easily understood by the general public. Most importantly, further work is needed to develop an innovation transfer framework that engages patients as key stakeholders [32].

The systematic and structured Delphi technique has enabled consensus on which translational challenges are most affecting the radiation research community today. Nevertheless, there are several limitations to the current study that must be noted, not least of which include the study’s self-selection sampling method and self-administered survey design. Additionally, consolidation and refinement of developed statements was conducted via content analysis, hence a degree of interpretation was required. The imbalanced panel composition and minimal participation from radiation oncologists also represents a potential limitation of the current findings; the translational challenges identified via the study panels being potentially not as relevant to the field of radiotherapy compared to radiology and nuclear medicine applications. Nonetheless, the Delphi work presented herein provides valuable insight into the current roadblocks which prevent medical radiation applications and protection research from achieving wide-spread clinical use.

## 6. Conclusion

A lack of interoperability to facilitate information exchange, insufficient resources, unsatisfactory education and training, and the need for greater public awareness around the benefits, risks and applications of ionising radiation were identified as central issues in need of urgent attention. While these translational barriers are well-aligned with previous reports throughout the literature, the structured Delphi process provides added value to the existing body of knowledge. As a next step, presented consensus statements will be used to inform the development of a bespoke innovation transfer framework for medical applications of ionising radiation and corresponding radiation protection research. The resulting framework will provide a tool to help overcome key translational challenges currently facing the European radiation research community and help to inform future research and development work in medical applications of ionising radiation for maximum benefit to patients, professionals, and the wider European and global community.



### 7. Acknowledgements

The authors would like to acknowledge all panel members who contributed to statement generation and rating throughout the Delphi work, for this study would not have been possible without their valued contribution.

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## 9. Supplementary Material

Supplementary Table 1a	Basic Research - Ranked consensus statements following three Delphi rounds and results of stability analysis
Supplementary Table 1b	Commercial Development - Ranked consensus statements following three Delphi rounds and results of stability analysis
Supplementary Table 1c	Clinical Implementation - Ranked consensus statements following three Delphi rounds and results of stability analysis
Supplementary Table 1d	Education and Training - Ranked consensus statements following three Delphi rounds and results of stability analysis





## Supplementary Material

Supplementary Table 1a. Basic Research: ranked consensus statements following three Delphi rounds and results of stability analysis.

Category: Basic Research		Round 2			Round 3			Wilcoxon Signed Rank Test	
Ranking	Statement	Median Rating	IQR	Percent (%) in Top Tertile	Median Rating	IQR	Percent (%) in Top Tertile	Z Score	P-value
1	Commercial software is often a black box. When using clinical data (e.g., images) in basic research it is difficult to judge what happened to the data (e.g., post-processing effects), which can lead to biased study results.	5.00	2.00	71.43	5.00	1.00	84.21	-2.475	0.013 <sup>a</sup>
2	Robust and efficient database structures that facilitate research across different repositories/platforms through secure data storage and information exchange are needed.	5.00	1.00	88.60	5.00	1.00	83.54	-0.290	0.772
3	There is a lack of funding, as well as a lack of funding opportunities, particularly for basic radiation protection research.	5.00	1.00	75.93	5.00	1.00	80.26	-0.364	0.716
4	The lengthy approval process is a challenge, particularly for small companies / start-ups with limited funding and resources.	5.00	2.00	70.21	5.00	0.00	78.79	-0.998	0.318
5	There is a lack of European dose-imaging data repositories.	5.00	1.00	73.64	5.00	2.00	73.68	-0.318	0.751
6	The ability to handle very large and complex data sets (i.e., suitable computing power and use of artificial intelligence) is a challenge in medical radiation research (i.e., radiology, nuclear medicine, radiotherapy).	5.00	1.00	73.04	5.00	1.00	73.42	-0.435	0.663
7	Prototyping / product testing infrastructures are often expensive and difficult to finance, particularly in the academic setting.	5.00	1.00	79.61	5.00	2.00	72.06	-1.374	0.169

8	The EU laws around funding are complex and it is challenging to keep abreast of what grant/funding opportunities are available and when.	5.00	1.00	73.79	5.00	2.00	71.23	-0.551	0.581
9	It is difficult to secure investors without giving up intellectual property.	5.00	1.00	63.22	5.00	1.00	70.97	-1.554	0.120
10	Need for more partnerships between the public and private sectors (i.e., research institutions/academia and commercial developers) to allow new technology, devices, methodologies, therapies, and radiopharmaceuticals the opportunity to break into the market.	5.00	1.00	73.33	5.00	1.00	70.27	-0.878	0.380
11	Challenge to keep up to date with servicing and software updates for medical radiation equipment and technology across all disciplines (i.e., radiology, nuclear medicine, radiotherapy).	5.00	1.00	67.62	5.00	1.00	69.74	-1.240	0.215
12	There is a gap for medium sized financing needs (i.e., either a very small amount of money or really big investments are possible, but in between is difficult).	5.00	1.00	60.00	5.00	1.00	69.35	-1.061	0.289
13	Variation in software systems, procedure coding, acquisition protocols, and RIS/PACS interoperability makes clean big data difficult to acquire.	5.00	2.00	72.73	5.00	1.25	67.50	-0.401	0.689
14	Lack of transparency regarding the algorithm used for dose calculations in different software.	5.00	1.25	71.43	5.00	1.00	67.11	-1.221	0.222
15	Need for a harmonised approach to translational data sharing, which incorporates standardised data formatting / data coding, is supported by legislation, and is respectful of data privacy.	5.00	0.00	78.38	5.00	1.00	66.67	<b>-1.980</b>	<b>0.048<sup>a</sup></b>
16	Quality assurance for IT systems is a challenge.	5.00	1.00	69.64	5.00	1.00	66.67	-0.042	0.967
17	There is often a lack of knowledge around intellectual property (IP) / patenting in the research setting.	5.00	1.00	63.46	5.00	1.00	63.24	-0.126	0.900
18	High costs associated with software and IT solutions present a barrier to implementation of suitable systems.	5.00	1.00	60.75	5.00	1.00	62.16	-1.679	0.093

<sup>a</sup>Statistically significant results, which indicate a lack of stability in panellists' responses across Delphi rounds.

**Supplementary Table 1b.** Commercial Development: Ranked consensus statements following three Delphi rounds and results of stability analysis.

Category: Commercial Development		Round 2			Round 3			Wilcoxon Signed Rank Test	
Ranking	Statement	Median Rating	IQR	Percent (%) in Top Terile	Median Rating	IQR	Percent (%) in Top Terile	Z Score	P-value
1	Access to modern technology / up-to-date equipment in radiology, nuclear medicine, or radiotherapy is limited by financial factors due to the high cost of resources, with end-users often lagging behind commercial development.	5.00	1.00	62.00	5.00	1.00	80.00	-1.675	0.094
2	The lack of harmonisation surrounding implementation of EU Regulations/Directives across member states, in particular the Basic Safety Standards Directive (BSSD) and General Data Protection Regulations (GDPR), in addition to the variable regulations across different countries and regions of the world presents translational challenges.	5.00	1.00	61.22	5.00	0.00	78.87	<b>-2.408</b>	<b>0.016<sup>a</sup></b>
3	Quality Assurance and Quality Control, with respect to radiation protection principles (justification, optimisation) and other regulatory requirements, need to be better foreseen during the development of novel techniques / technologies / therapies and developers must have regard for the accessibility of necessary equipment and/or software required by the end user to perform QA/QC testing.	5.00	1.00	73.96	5.00	0.00	77.78	-1.141	0.254
4	Translating IP into clinical practice often involves significant investment (financial and time) due to long evaluation processes, short patent lifetimes, quick technology development, and difficulties proving newly developed software is patentable, which presents a barrier to investment and EU/Regional competitiveness.	5.00	1.00	68.97	5.00	1.00	73.33	-0.564	0.573
5	There is a lack of accessible (patient) data repositories.	5.00	2.00	72.64	5.00	1.00	72.73	-0.112	0.911

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6	There is a lack of specific funding for the commercialisation of radiation protection research.	5.00	1.00	66.67	5.00	1.00	71.01	-0.361	0.718
7	Navigating EU legislations and CE-marking of medical devices is an arduous and (very) costly process, which presents an obstacle for the development of new technologies, particularly for small companies/start-ups.	5.00	1.00	72.09	5.00	1.00	70.15	-0.201	0.840
8	Implementation of software solutions is difficult as it often requires a great deal of effort/resources, change management, and presents a risk to the organisation implementing the software (e.g., data loss, negative impact on other systems, etc.).	5.00	1.00	61.39	5.00	1.00	68.92	-0.158	0.875
9	There is a lack of knowledge and experience with regards to market authorisation and CE marking; moreover, it is difficult to find and access experienced specialists in the field (e.g., adequate Quality Assurance Regulatory Assurance personnel).	5.00	1.00	65.48	5.00	1.00	68.66	-0.793	0.428
10	The question of patent/IP ownership can be challenging in projects where an industry partner collaborates with healthcare and academia.	5.00	1.00	62.77	5.00	1.00	67.69	-0.476	0.634
11	There is a shortage of IT specialists competent in radiation research.	5.00	1.00	68.57	5.00	1.00	64.38	-1.608	0.108
12	Market authorisation often requires partial authorisations provided by different administrations with a need for better integration of the various regulations/regulatory processes (e.g., Euratom directive not well integrated with market authorisation processes and regulations such as EU MDR).	5.00	1.00	60.00	5.00	1.00	63.79	-0.478	0.632
13	Regulatory matters, in particular compliance with GDPR and its various interpretations in different countries, presents a challenge for developing and implementing novel IT systems / software and makes it difficult for industry to collaborate with healthcare.	5.00	1.00	59.00	5.00	1.00	61.97	-0.132	0.895
14	Regulatory bodies have struggled to keep up with the rapid transformation and growth of the healthcare sector. This is exemplified by the lack of notifying bodies within the medical device industry.	5.00	1.00	61.36	5.00	1.00	61.29	-0.444	0.657

<sup>a</sup>Statistically significant results, which indicate a lack of stability in panellists' responses across Delphi rounds.

**Supplementary Table 1c.** Clinical Implementation: Ranked consensus statements following three Delphi rounds and results of stability analysis.

Category: Clinical Implementation		Round 2			Round 3			Wilcoxon Signed Rank Test	
Ranking	Statement	Median Rating	IQR	Percentage (%) in Top Tertile	Median Rating	IQR	Percentage (%) in Top Tertile	Z Score	P-value
1	The translation of novel research not only requires personnel (e.g., specialist clinical staff across multiple professions) but also access to high-end, or state of the art, imaging and / or radiotherapy equipment. Such conditions are heterogeneous in Europe, i.e., some research will only be conducted at very few institutes or with very few healthcare providers.	5.00	2.00	74.07	5.00	1.00	83.54	-0.657	0.511
2	The clinical setting is usually very complex with multiple technologies, and software systems, working together; correct integration and connections are crucial but often difficult.	5.00	1.00	62.50	5.00	0.00	80.77	<b>-2.316</b>	<b>0.021<sup>a</sup></b>
3	Consensus is needed on required image quality and how to quantify image quality in order for standard procedures to be implemented; both are currently missing.	5.00	1.00	71.43	5.00	1.00	79.49	-1.643	0.100
4	QA is a big challenge for AI based applications, especially with respect to meaningful testing and understanding / evaluating limitations.	5.00	1.00	84.26	5.00	1.00	79.22	-1.074	0.283
5	Dosimetric information (in radiology, nuclear medicine, radiotherapy) acquisition protocol details, and images are stored digitally, but are not easily shared between institutes; this creates a notable lack of communication / knowledge sharing, which hinders good clinical practise.	5.00	1.00	78.38	5.00	1.00	75.64	-0.108	0.914

6	European standards and requirements are often formally adopted, but not well implemented in national and local practises. For example, the lack of harmonised standards for implementation of the EU Medical Device Regulation (MDR) and clinical trials regulations lead to variable interpretations of clinical evaluation requirements.	5.00	1.00	63.11	5.00	1.00	75.34	-1.645	0.100
7	There is often a lack of funding to conduct pilot studies / early phase clinical trials.	5.00	1.00	66.04	5.00	2.00	73.33	-0.525	0.600
8	Systems need country (and sometimes even region) specific set-up to fulfill the regulatory obligations, which can be cumbersome.	5.00	1.00	61.68	5.00	1.00	72.86	-0.931	0.352
9	New technologies / therapies are not easily adopted by insurance companies.	5.00	2.00	69.89	5.00	2.00	71.43	-0.239	0.811
10	Financing is oriented at suspected market shares, which presents an obstacle (e.g., for the development of a new radionuclide compound).	5.00	1.00	53.33	5.00	1.00	70.18	-0.177	0.076
11	The lack of harmonisation hinders broad clinical implementation and makes comparison of new and existing methods more complex.	5.00	1.00	70.37	5.00	1.00	69.33	-0.621	0.534
12	There are limited funding opportunities for clinical implementation.	5.00	1.00	69.23	5.00	1.00	68.06	-0.330	0.741
13	Guidelines, recommendations, and clinical practises are often lagging behind modern technology / techniques / therapies.	5.00	1.00	67.86	5.00	1.00	66.67	-0.365	0.715
14	Dose protocols (in radiology, nuclear medicine, radiotherapy) are often tailored to local subjective preferences as opposed to being evidence based; greater harmonisation of evidence-based dosimetry protocols is needed.	5.00	1.25	63.89	5.00	2.00	65.38	-1.481	0.139
15	Pilot projects commonly require healthcare specialists for successful deployment, which may be a problem to secure (i.e.,	5.00	1.00	64.49	5.00	1.00	64.94	-0.124	0.901



	taking radiologists from clinical duties to pilot projects / lack of interest and motivation from clinicians).								
16	The long authorisation process, due to various regulations that need to be followed (i.e., need for approval / clearance from national agencies in addition to ethical approvals), is a hurdle to initiating pilot studies / early phase clinical trials.	5.00	1.00	66.67	5.00	1.00	64.86	-0.258	0.797
17	Standardisation of medical behaviour needs more than guidelines; it requires convincement, incentives and sanctioning.	5.00	1.00	63.21	5.00	1.00	64.00	-0.715	0.474

<sup>a</sup>Statistically significant results, which indicate a lack of stability in panellists' responses across Delphi rounds.

**Supplementary Table 1d.** Education and Training: Ranked consensus statements following three Delphi rounds and results of stability analysis.

Category: Education & Training		Round 2			Round 3			Wilcoxon Signed Rank Test	
Ranking	Statement	Median Rating	IQR	Percent (%) in Top Tertile	Median Rating	IQR	Percent (%) in Top Tertile	Z Score	P-value
1	Experience and background knowledge varies greatly.	5.00	2.00	74.34	5.00	0.00	83.12	-1.418	0.156
2	Adequate training is often a challenge as clinical demands minimise the number of staff and average time spent on end user training (often working around clinical work / examinations / procedures).	5.00	1.00	71.05	5.00	1.00	81.82	-0.526	0.599
3	There is a need for multidisciplinary approaches to education and training that incorporate a team of educators with radiation protection expertise from a range of professions/disciplines.	5.00	1.00	83.93	5.00	1.00	80.52	<b>-1.975</b>	<b>0.048<sup>a</sup></b>
4	General awareness (by the public and other healthcare workers) of the benefits, risks, and applications of ionising radiation needs improvement.	5.00	1.00	82.35	5.00	1.00	80.25	-0.640	0.522

5	Clinical translation with regard to education and training in radiation safety requires commitment from clinicians and an understanding of the risks associated with ionising radiation, which is not always the case outside of radiology.	5.00	2.00	71.05	5.00	0.25	78.75	-0.688	0.491
6	The use of installed technology is not fully maximised (and opportunities and pitfalls not fully understood) due to a lack of education and training and insufficient educational resources.	5.00	1.00	66.37	5.00	1.00	78.21	-1.574	0.116
7	There is an unmet need for recurrent / continuous training of end users, particularly in the case of new staff who did not participate in the initial training session(s) provided by the manufacturer upon installation.	5.00	0.50	74.77	5.00	0.00	77.92	-0.596	0.551
8	There is a lack of dedicated education, and continuing professional development (CPD), time for health professionals to implement consistent, up to date, evidence-based practises.	5.00	1.00	59.26	5.00	0.00	75.32	-1.008	0.313
9	There is a lack of harmonisation with regard to education and training in radiation protection across Europe, which allows for non-harmonised certification procedures, variable education levels/degrees, and subjectivity in the certification of experts/specialists.	5.00	1.00	72.07	5.00	1.25	71.05	-0.156	0.876
10	Hospital managers are often not aware of the importance for health professionals to develop key selection criteria (KSC) in Radiation Protection.	5.00	2.00	68.69	5.00	2.00	70.83	-1.208	0.227
11	Lack of high-quality training resources and a need for more resources to be made available online for maximum impact.	5.00	1.00	66.07	5.00	1.00	69.23	-1.020	0.308

<sup>a</sup>Statistically significant results, which indicate a lack of stability in panellists' responses across Delphi rounds.